

FEDERAL BUREAU OF INVESTIGATION  
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FOI/PA# 1347765-0

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# TECHNICAL REQUEST FORM

THIS DOCUMENT IS FOR INTERNAL USE ONLY  
NOT FOR INCLUSION IN ANY SUBSTANTIVE CASE FILE

To: TECHNICAL ADVISOR

Date: 2-19-98

From: SSA

Case Agent

Squad P-1

Ext. 122

Beeper

Case File # 194B-85-81295

b6  
b7C

Case Title: Joseph Pannone  
Chairman, Providence Tax Assessment Review Board  
Ct. of Providence

## TYPE OF COVERAGE DESIRED

b7E

## TECHNICAL SUPPORT FOR

☐ Group I

☐ Group II

☐ Off-Sites

☐ Task Force

## TARGET INFORMATION

Subscriber: \_\_\_\_\_ Subscriber: \_\_\_\_\_

Address: \_\_\_\_\_ Address: \_\_\_\_\_

Telephone # \_\_\_\_\_ Telephone # \_\_\_\_\_

Details:

b7E

Plant Location:

## APPROVALS

Supervisor: K ASAC: \_\_\_\_\_ CDC: \_\_\_\_\_

For Technical Use Only

194B-85-81295-4

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SERIALIZED	FILED
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FBI-BOSTON	

K

(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 06/12/1998

To: Boston

From: Boston

Providence RA (P-1)

Contact: SA [REDACTED]

Approved By: [REDACTED]

Drafted By: [REDACTED] WDA

Case ID #: 194B-BS-81295 (Pending)

Title: PLUNDER DOME

Synopsis: To recommend code name for captioned matter.

Previous Title: JOSEPH PANNONE, Chairman  
Providence Tax Assessment Board of Review  
CSLPO  
OO: Boston

Details: Covert investigative techniques are currently being utilized to investigate captioned matter. It is recommended that the code name "PLUNDER DOME" be utilized. Indices is negative on this code name.

♦♦

6/12/98  
[REDACTED]  
① Please institute use of code name  
② Please cross-reference captioned file number with 194B-BS-74741 and 194B-BS-80859  
TKS  
K

UPLOADED

WITH/TEXT \_\_\_\_\_

WITHOUT/TEXT \_\_\_\_\_

BY \_\_\_\_\_ EBP

DATE 6/12/98

194B-BS-81295-14

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## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 6/15/98

[redacted] a recording device was placed [redacted]  
[redacted]  
[redacted]  
[redacted]  
[redacted]

b7D  
b7E

The following is a summary of the pertinent portions of the recording:

[redacted]  
[redacted]

b7D  
b7E

UPLOADED

Investigation on 6/8/98 at Providence, RI

WITH/TEXT

File # 194B-BS-81295 [redacted]Date dictated 6/15/98

WITHOUT/TEXT

by SA [redacted]

DATE

6/19/98

b6  
b7C  
b7D

(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

Precedence: PRIORITY

Date: 06/26/1998

To: Boston

Attn: SSA [redacted]  
SA [redacted]

b6  
b7C

From: Criminal Investigative  
Corruption/Civil Rights Section, PCU, Room 3149  
Contact: SSA [redacted] X5702

Approved By: [redacted]

b6  
b7C

Drafted By: [redacted]:sh

Case ID #: 194B-BS-81295

Title: JOSEPH PANNONE, CHAIRMAN  
TAX ASSESSMENT REVIEW BOARD,  
CITY OF PROVIDENCE, RI;  
CSLPO-LOCAL;  
OO: BS

Synopsis: [redacted]  
[redacted]  
[redacted]

b7E

Details: On 6/26/98, an appropriate Bureau official authorized  
[redacted]

b7D  
b7E

Questions concerning this matter should be directed to  
SSA [redacted] Corruption/Civil Rights Section, Public  
Corruption Unit, X5702.

b6  
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UPLOADED  
BY [redacted]

ON 6/30/98

194B-BS-81295

SEARCHED	INDEXED
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194B-BS-81295-26

To: Boston From: Criminal Investigative  
Re: 194B-BS-81295

LEAD (s):

Set Lead 1:

BOSTON

AT PROVIDENCE, RI

For appropriate action.

(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 07/09/1998

To: Boston

From: SSRA [redacted]  
Portsmouth RA  
Contact: (603)431-4585, x3009

b6  
b7C

Approved By: [redacted]

b6  
b7C  
b7E

Drafted By: [redacted]:ljc

Case ID #: 66F-BS-4147  
194B-BS-81295

Title: BOSTON UC REVIEW COMMITTEE MEETING  
RE OPERATION "PLUNDER DOME,"  
07/02/1998

Synopsis: Documentation of Boston UC Review Committee meeting regarding captioned matter.

Details: On 07/02/1998, ASAC [redacted] chaired a meeting of the Boston UC Review Committee regarding captioned matter. In attendance were ASAC [redacted] ASAC [redacted] ASAC [redacted] SSAs [redacted] SSRA [redacted] and SA [redacted] SSRA [redacted] participated in captioned meeting by speaker telephone link to the Portsmouth RA.

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SA [redacted] gave a summary presentation regarding captioned Group I UCO proposal. SA [redacted] was asked to update the proposal with current contacts with a target of the investigation and to make minor modifications to the Group I UCO proposal. The Boston UC Review Committee approved forwarding the proposal to SAC BARRY W. MAWN following changes by SA [redacted]

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On 07/02/1998, SSRA [redacted] (UCC) received the revised Group I UCO proposal from SA [redacted]. The proposal was signed by writer and forwarded to the SAC for his signature.

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♦♦

194B-BS-81295 - 32

194B-BS-81295

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**The Providence Journal**

**Page: A-1**

**Edition: Sunday**

**Date: 10/19/2008**

**Title: A corrupt tax official and his disputed inheritance**

**Classification: 194B-BS-81295-NC**

**Office: Providence RA**

## A corrupt tax official and his disputed inheritance

Joseph Pannone's victory is a \$104,809 windfall for Providence City Hall.

**BY MIKE STANTON**  
JOURNAL STAFF WRITER

PROVIDENCE — Joseph Pannone, who once raked in the score as the bribe-taking, foul-mouthed tax official of Providence City Hall, was in prison when another windfall came his way.

His elderly cousin died, leaving him executor of her \$350,000-plus estate.

That touched off a legal battle in which "Uncle Joe," who once starred on undercover FBI videotapes, was accused of another

scam, this time of allegedly exerting "undue influence" on his cousin to change her will in his favor.

His daughter, Debbie Pannone, counters that her father took good care of his cousin, and that it was his cousins who schemed to claim the money by "making up stories" and "telling lies."

The battle culminated recently in an unexpected windfall for the City of Providence. A check for \$104,809.80 was delivered to Providence City Hall, a long-delayed epilogue in Operation Plunder Dome, the corruption case that toppled longtime Mayor Vincent A. "Buddy" Cianci Jr.



FILE PHOTO

Joseph Pannone leaves the federal courthouse after being indicted on money laundering charges in 1999.

Call it the last installment on Joe Pannone's debt to society.

JOE PANNONE was just an obscure guy from working-class Eagle Park, a retired small businessman and fixture in ward politics, when he burst into the headlines in the spring of 1999.

The FBI raided Providence City Hall, seized tax records, and arrested Pannone, the septuagenarian chairman of the little-known Providence Board of Tax Assessment Review.

That was the opening salvo in Operation Plunder Dome, in which a businessman working undercover for the FBI had spent a year secretly recording corrupt encounters with Pan-

none and other city officials. Pannone opened the door to City Hall and even introduced the businessman to Cianci's top aide, Frank E. Corrente, who would also be caught on tape taking payoffs.

The case eventually led to the top: Cianci and Corrente were among those convicted and sent to prison for running City Hall as a corrupt enterprise.

Pannone, a slight, white-haired man with Coke-bottle glasses, became the public's tour guide to corruption in Cianci's City Hall.

"There are no free lunches — it's the money that counts,"

SEE PANNONE, A10

**AUDIO:** Hear secretly taped conversations between Joseph C. Pannone and Operation Plunder Dome undercover witness, businessman Antonio Freitas, at: [projo.com](http://projo.com)

194B-BS-81295-NC-45

1022-08

# Pannone

*Continued from Page A1*

Pannone said on one tape. Describing a City Hall confederate who helped him lower people's taxes for kickbacks, Pannone said: "She bends. I show her some green, and she's all right."

Many of Cianci's campaign contributions, he confided, "went south." Bribe money was referred to as "green" or "scarole," slang for escarole, a green Italian vegetable. Pannone also shared some lessons on the art of bribery, which he said he had received from Cianci, whom he had known when the mayor was

a boy. "Never talk on the phone, never get a check, but get cash when you're one-on-one."

Pannone liked making the rounds about town, wheeling and dealing, talking politics, selling Cianci fundraising tickets. He loved the "fried calamari" at Andino's on Federal Hill, where he and deputy tax assessor Rosemary Glancy reflected on the state of corruption at City Hall.

"I said, 'That's a joke, Rosemary.' And she said, 'Everything in Providence is a joke.' 'If you don't pay, forget it. And that's not right.' And Rosemary goes, 'You're right, Joe, but what are you gonna do? What are you gonna do?'"

Glancy was also convicted and went to prison.

Pannone talked about how he liked to help people as chairman of the tax board, but acknowledged that his assistance sometimes came with a price. He kept his kickback money in the bureau beside his bed, under a picture of a saint.

In 2000, after pleading guilty to corruption charges, he was sentenced to five years in prison and ordered to pay \$75,000 in restitution to the City of Providence. Pannone reported to a federal medical prison in Fort Devens, Mass., after undergoing triple bypass heart surgery. He was 78 years old, and the judge who sent him away acknowledged that he might not live to complete his sentence.

But Pannone had good genes. He need look no further than his cousin, Rose. She was in her 90s and in a nursing home when Pannone went to prison.

Three years earlier, Rose Correia had changed her will, leaving two-thirds of her estate to Joseph Pannone, and making him her executor. She also entrusted him with her finances when she was still alive. When

Pannone was arrested in Operation Plunder Dome, and later when he went to prison, "Uncle Joe" had control of her checkbook.

**ALTHOUGH JOE** Pannone and Rose Violet Correia were first cousins, they weren't close for many years.

Pannone lived in Providence, Correia lived in Bristol. They never visited one another or exchanged Christmas cards. Their only contact, according to depositions from the Pannone family, was at larger family gatherings — weddings and funerals.

"They were kind of uppity," testified Pannone's son, Joseph Jr., describing Correia's side of the family.

But things changed in the late 1990s.

James A. Currier, a lawyer for several other relatives of Correia's, said in an interview that Pannone discovered that his cousin Rose had money and began "ingratiating" himself with her.

The Pannones dispute that, saying that she was a nice old woman who had no other family to care for her.

"I wasn't, you know, visiting her hoping she would be dead because I was going to get the money," testified Pannone's son. "That situation never happened with any of us in our family. She was a nice person."

Debbie Pannone said in an interview that when Rose fell ill and could no longer live on her own in Bristol, her father and uncle received a call and took care of her.

They moved Correia, whose husband had died, to the Golden Crest Nursing Home in North Providence, just up the street from Pannone's house.

Pannone visited her frequently at Golden Crest, bringing her flowers and taking her out to dinner, according to a deposition by a longtime Pannone acquaintance, lawyer John A. Scungio.

"He was quite attentive to her," testified Scungio.

Joseph Pannone Jr. said, "My father was there all the time."

In his deposition, Joseph Pannone said, "Her father and

my father were brothers . . . when I put her in the nursing home I used to see her every other day."

George Prescott, Pannone's lawyer, said in an interview that Rose Correia also gravitated toward Joe because her late brother, a former boxer, had also been named Joseph Pannone.

One day in the spring of 1997, Scungio testified, Pannone stopped by his office on Admiral Street and said that his cousin Rose wanted to change her will and her trust.

Scungio had known Pannone for about 20 years. "He would come in from time to time, mainly for political things, like selling a ticket to an affair, or Cianci's running . . . You know, put signs on my gates, my building."

Scungio and Pannone met with Correia at the nursing home, and Pannone later gave Scungio copies of her prior will and trust, along with instructions regarding the changes she wished to make. Scungio said that he drew up new documents, naming Pannone and his family as beneficiaries, and designating Pannone as her executor.

Before she signed it, Scungio said, she had him cross off another niece and a longtime friend, and to eliminate \$15,000 in bequests to three Catholic churches she had attended. Instead, the will left \$3,000 to one of the churches, Our Lady of Mount Carmel in Bristol, and most of the rest to Pannone and his family. She also changed the executor of her estate from Fleet National Bank to Joseph Pannone.

Correia never explained why she wanted to make the changes, Scungio testified: "She just — she changed."

"I had never prepared a will for someone in a nursing home that was as advanced age as she," Scungio recalled. He also testified that "whether or not she was being influenced is something that I can't tell you one way or another. But she knew what she wanted. And how she arrived at what she wanted is another question."

Correia signed the new will and amendment to her trust in

May 1997. She left four shares to Joseph Pannone, two to his brother Frank, one to his brother Ralph and a one-half share to Pannone's son. In the event that any of those beneficiaries should die before her, which is what would happen to one of Pannone's brothers, the rest of the money would be divided among the surviving heirs.

Debbie Pannone says that it was important to Rose that all of the beneficiaries carry the Pannone name.

In writing the will, Scungio explained, it was his job "to make a pie out of these things and then divide it up appropriately."

Meanwhile, at Providence City Hall, Pannone and Scungio were carving up another pie.

**IN HIS** deposition, Scungio said that he had done real-estate work for Pannone, involving property deeds, which he usually didn't charge for.

Scungio didn't mention that he had also bribed Pannone on behalf of a client — a property owner seeking to lower his property tax assessment by appealing to the city tax board chaired by Pannone.

In 1998, the year after redoing Correia's will, Scungio passed Pannone a \$5,000 bribe on behalf of a client — convicted felon and mob associate Paulie Calenda. The payoff enabled Calenda, who was about to report to federal prison for possession of an Uzi submachine gun, to save \$16,000 a year in property taxes.

Pannone referred to the bribe in his conversations with another taxpayer he was taking bribes from — businessman Antonio Freitas, who was secretly recording their meetings for the FBI. In one taped chat, Pannone describes Scungio as "so [expletive] cheap, it ain't even funny."

A year later, after the FBI raided City Hall and Operation Plunder Dome became public, Pannone and Scungio were indicted, and both wound up pleading guilty.

Correia was 91, still living at Golden Crest, when the executor of her estate was arrested. Debbie Pannone says that Rose wasn't completely aware of things at that point, and never knew about Joe's legal troubles.

"She'd ask where Dad was, and we'd tell her that he was coming next week," said Debbie Pannone.

Later, the lawyer contesting Correia's will questioned the disappearance of \$15,000 from a bank certificate of deposit that Correia had, as well as \$11,000 in checks that Pannone wrote to himself from her Fleet account.

In September 1998, while the undercover phase of Plunder Dome was under way, Pannone wrote himself a check for \$2,000, recording it as a "loan."

On April 1999 — three weeks before his arrest — he wrote himself another check for \$2,000. In October, the month after he was indicted on additional corruption charges in Plunder Dome, he wrote himself a check for \$6,000. And on May 15, 2000, two months before he was sentenced to prison, he wrote himself a check for \$1,000.

Correia died on March 9, 2003, at the age of 96, while Pannone was still in prison.

In February 2005, two weeks after his release, the 82-year-old Pannone was questioned about the checks by James Currier, the

194B-B5-81295-48





## INVESTIGATIVE INFORMATION REQUEST FORM

## FBI, Butte Information Technology Center

400 North Main Street, Room #115

Butte, Montana 59701

- ▷ Commercial Telephone (406) 782-2304  
 ▷ FTS: (406) 782-2304 FAX: (406) 782-9504, 782-9507 & 782-7418  
 ▷ Secure FAX & STU III: (406) 782-2304, Ext. 26

TO: FBI, BUTTE INFORMATION TECHNOLOGY CENTER

Date: 8/14/98Forfeiture/Seizure Related: ☐ Type of Request: ☒ FAX ☐ Telcal ☐ Mail Reply: ☒ FAX ☐ Telcal ☒ MailRequestor: [Redacted] Phone #: (401) 272-8310 FAX #: (401) 272-8335 UCFN: 194B-BS-81295Office/RA: BOSTON/Providence RA Precedence: ☐ ROUTINE ☐ PRIORITY ☒ IMMEDIATE  
 Approximate turnaround times (48 hrs) (24 hrs) (2 hrs)

## SEARCH CRITERIA (Attach additional sheets if necessary)

Name - Last: PANNONE First: JOSEPH Middle: \_\_\_\_\_Alias: JOE Sex: M DOB1: 11/26/22 DOB2: 1/1SSAN1: 036-12-1254 SSAN2: \_\_\_\_\_ Spouse: \_\_\_\_\_Fugitive: ☐ Yes ☒ No Driver's License #: \_\_\_\_\_ State: \_\_\_\_\_

## RESIDENCE

Street Address: 86 Lucille St City/State: Providence, RI Zip: \_\_\_\_\_ Phone: (401) 274-5284

## BUSINESS

Business Name: 96 Lucille St, Providence, RI Street Address: \_\_\_\_\_

City/State: \_\_\_\_\_ Zip: \_\_\_\_\_ Phone: \_\_\_\_\_ Business ID#: \_\_\_\_\_

## CHECK DESIRED SEARCH PARAMETERS (Please check only those that are needed)

- ☒ 1. Specific Information Desired \_\_\_\_\_
- ☒ 2. Determine All Individuals Associated with Social Security Number(s)
- ☒ 3. Report Validity of Social Security Number
- ☒ 4. Determine Who is Associated with Telephone Number(s)
- ☒ 5. Determine Address of Business/Person (\_\_\_\_ U.S. MA, RI, CT State(s))
- ☒ 6. Determine Property Owned by Individual (\_\_\_\_ U.S. \_\_\_\_\_, \_\_\_\_\_, \_\_\_\_\_ State(s))
- ☒ 7. Determine Who Owns Property Listed Above
- ☒ 8. Determine Who Resides at Address Listed Above
- ☒ 9. Determine Financial Background Info, i.e., Bankruptcy, Judgements, Liens, UCC filings, or Lawsuits
- ☒ 10. Determine Corporate Business Info, i.e., Officer, Director, Registered Agent \_\_\_\_\_ (Person/Business)
- ☐ 11. Customs Border Crossings / Subject query / I-94 info (circle one)
- ☐ 12. Federal Prison Inmate Information
- ☐ 13. Telemarketing Complaints

## Reply From: FBI, Butte Information Technology Center (BITC)

Return Reply To:

SAC, BOSTONAttention: SA [Redacted]

Based on search criteria, marked records are attached:

- ☐ Possible Identifiable Records ☐ Brief Synopsis of Information Found
- ☐ Other Peripheral Information ☐ No Information Found

ITC Use Only:		BITC Record #:	
Date/Time In:	<u>/</u>	<input type="checkbox"/> am <input type="checkbox"/> pm	
Date/Time Out:	<u>/</u>	<input type="checkbox"/> am <input type="checkbox"/> pm	
Database(s) Used:			
1. _____	5. _____	9. _____	
2. _____	6. _____	10. _____	
3. _____	7. _____	11. _____	
4. _____	8. _____	12. _____	
Handled By: _____			

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b7cb6  
b7c

(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

Precedence: PRIORITY

Date: 08/19/1998

To: Boston

Attn.: SAC & Undercover  
Coordinator

Finance Division

Attn: [redacted]

b6  
b7C

From: Criminal Investigative Division

Undercover & Sensitive Operations Unit (USOU)/Room 3117

Contact: [redacted] x6005

Approved By: [redacted]

JHT/ED

b6  
b7C

Drafted By: [redacted]

Case ID #: 194B-BS-81295

Title: "PLUNDER DOME"

Synopsis: "PLUNDER DOME" was approved on 08/18/98 by the Assistant Director (AD), Criminal Investigative Division (CID). "PLUNDER DOME" will expire as a Group I undercover operation (UCO) [redacted] Boston is to initiate appropriate controls to ensure compliance with the stipulations set forth in the enclosed minutes.

b7E

Administrative: Reference telecall 08/18/98 from CID SSA [redacted] to Boston SSA [redacted] advising that captioned UCO has been approved.

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Enclosures: Enclosed for Boston is one copy of the CUORC minutes, including stipulations, approved by the AD, CID.

b7E

Details: On 08/12/98, the Criminal Undercover Operations Review Committee (CUORC) recommended approval of your Group I UCO "PLUNDER DOME" [redacted] On 08/18/98 "PLUNDER DOME" was approved by the AD, CID, Thomas J. Pickard.

Funding has been approved in the amount of [redacted] This includes authority to spend [redacted] in Group I funds, no CI/CW funds and no Drug Purchase funds.

b7E

Group I funding in the amount of [redacted] will be transferred to the requested account when Boston provides the required bank routing information. Boston should forward the bank routing information for transfer of approved "PLUNDER DOME" funds to the Public Corruption Unit and the Undercover and Sensitive Operations Unit (USOU). Boston's information will then be forwarded to the Confidential Services Unit (CSU), Finance Division (FD).

b7E

ASAC

SSRA

[redacted]  
[redacted]

CW  
K

[redacted]  
[redacted]

194B-BS-81295-50

SEARCHED	INDEXED
SERIALIZED	FILED
AUG 11 1998	
FBI - BOSTON	

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To: Boston From: Criminal Investigative Division  
Re: 194B-BS-81295, 08/19/1998

You are reminded that operational expenses are to be paid from approved Group I funds. CI/CW and Purchase of Drug Evidence expenses are to be paid from the Field Office confidential accounts. Approval of your Group I UCO does not automatically increase your CI/CW or Purchase of Drug Evidence accounts. If these accounts do not contain sufficient funding to support this UCO, your field office must request that the Budget Unit, CID, enhance the appropriate fiscal year confidential accounts.

Use of Show and/or Recoverable Funds are limited to the specified use for which they have been authorized in your Group I UCO. If approved as part of your UCO proposal, a separate request must be submitted when those funds are actually needed. Submit your request for approved Show or Recoverable funds to the CSU, FD, Room 1394. CSU will coordinate your request with the appropriate Substantive Unit and the Undercover and Sensitive Operations Unit (USOU), FBIHQ. Those funds will then be wire transferred to your field office.

Questions may be addressed to USOU, CID, ext. 3731 or CSU, FD, ext. 5862.

CC: 2 - Boston  
11 - FBIHQ

(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

**Precedence:** ROUTINE

**Date:** 08/21/1998

**To:** Boston

**Attn:** SAC Mawn  
**Attn:** SSA [redacted]  
③ Providence RA

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b7C

**From:** Criminal Investigative  
Corruption/Civil Rights Section/PCU  
**Contact:** [redacted] X5702

① ASAC

**Approved By:** Pickard Thomas J. [redacted]  
[redacted]  
Jackson Theodore [redacted]  
Thomas Philip W. [redacted]  
[redacted]

b6  
b7C

**Drafted By:** [redacted]:sh

**Case ID #:** 194B-BS-81295 (Pending)

**Title:** PLUNDER DOME;  
CSLPO-STATE LEVEL;  
**OO:** BS

**Synopsis:** This communication clarifies certain stipulations originally placed on captioned Group I Undercover Operation (UCO).

**Details:** The Public Corruption Unit (PCU) presented captioned Group I UCO to the CUORC on 8/12/98. Several issues relating to

b7E

[redacted] As a result, the CUORC recommended approval of the Group I UCO, with certain stipulations. This UCO was authorized by the Assistant Director, Criminal Investigative Division (CID), on 8/18/98, and an EC communicating same was forwarded to the Boston Division on 8/19/98. Instant communication will serve to clarify stipulations #4 and #5 contained within that 8/19/98 authorizing EC from CID to Boston.

Stipulation #4, as originally described on the 8/19/98 EC, should be disregarded. The following stipulation replaces #4 and should be considered in effect as of the date of this communication:

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4. [redacted]  
[redacted]  
[redacted]  
[redacted]  
[redacted]  
[redacted]

194B-BS-81295-5  
AUG 31 1998  
UPLOADED

BY [redacted]

ON 8/28/98

FBI - BOSTON

To: Boston From: Criminal Investigative  
Re: 194B-BS-81295 (P)

[Redacted]

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[Redacted]

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[Redacted]

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Other stipulations in the 8/19/98 EC remain in effect as originally stated.

Questions regarding this matter should be referred to  
SSA [Redacted] Corruption/Civil Rights Section, Public  
Corruption Unit, (202) 324-5702.

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1 - Mr. Pickard  
1 - [Redacted]  
1 - Mr. Jackson  
1 - Mr. Thomas  
1 - [Redacted]  
1 - [Redacted]

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To: Boston From: Criminal Investigative  
Re: 194B-BS-81295 (P)

# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 08/24/1998

To: BOSTON

Attn: SSA [REDACTED]

b6  
b7C

From: Boston

Providence RA (P-1)

Contact: SA [REDACTED]

Approved By: [REDACTED]

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b7C

Drafted By: [REDACTED] WDA

Case ID #: 194B-BS-81295

Title: PLUNDER DOME  
CSLPO - LOCAL LEVEL

Synopsis: To recommend the opening of sub-files.

Details: Captioned matter was approved as a Group I UCO on 8/18/98. It is requested that the following sub-files be established for captioned matter.

SUBFILE	CODE
1A Exhibits	1A
FD 192s (Evidence)	1B
FD-192As (Bulky, Non-evidence)	1C
FD-302s and inserts	302
Background Info Re Subjects	
General	BC
VINCENT A. CIANCI, JR.	BC1



Case Expenditures	CE
Elsur Administrative	ELA
Elsur Original Logs	EL1A
Elsur Summaries/Transcripts	EL1B
Physical Surveillance Logs	FISUR
Forfeiture	FF
Mail Covers	MC
Newspaper Clippings	NC
Subpoenas	SBP
Telephone Subscriber and Tolls	TEL
Pen Register - Administrative	PRA
Pen Register - Data Retrieved	PRD
TIII - Administrative	TIIIA

UPLOADED

WITH/TEXT L

WITHOUT/TEXT \_\_\_\_\_

BY \_\_\_\_\_ EAP

DATE 8/24/98

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*8/24/98*  
*Please Open each*  
*Subfile*  
*Assign Agent*  
*Make sufficient*  
*copies of each*  
*subfile*

194B-BS-81295-13

SEARCHED	INDEXED
SERIALIZED	FILED
AUG 24 1998	
FBI-BOSTON	

243 WDA 01. EC

To: BOSTON From: Boston  
Re: 194B-BS-81295, 08/24/1998

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(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

*Handwritten initials*

Precedence: ROUTINE

Date: 08/31/1998

To: Boston

Attn: SAC Boston

SSRA [redacted]

SA [redacted]

FM [redacted]

b6  
b7C

From: Boston

P-1/ Prov. RA

Contact: SA [redacted] Ext. 128

Approved By: [redacted]

Drafted By: [redacted] jdp

b6  
b7C

Case ID #: 194B-BS-81295 (Pending)

Title: PLUNDER DOME;  
CSLPO-LOCAL LEVEL;  
OO: BOSTON

Synopsis: Request the opening of Case Expenditure (CE) Sub Files.

Reference: 194B-BS-81295

Details: It is requested that the following CE sub files be established for the following purposes:

- CE(1) - Vouchers
- CE(2) - Case Accounting records such as balance sheets, trial balances, income and expense statements, etc.
- CE(3) - Quarterly audit reports and workpapers
- CE(4) - Bank statements, canceled checks, and reconciliations
- CE(5) - Credit card statements
- CE(6) - Non-expendable property register
- CE(7) - Deposits paid register
- CE(8) - Miscellaneous bills, receipts, etc.

For the information of the above listed individuals the case accountant will be maintaining a computerized record of all cash receipts and disbursements.

**UPLOADED**

On August 31, 1998, Financial Manager [redacted] authorized case accountant Special Agent [redacted] to utilize a computerized set of records to record the cash receipts and disbursements for captioned matter.

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\_\_\_\_\_  
FAP  
\_\_\_\_\_  
9/1/98

244jdp01.EC

*Handwritten notes:*  
9/1/98  
Pls open  
info CE  
one thru Eight  
TKS

194B-BS-81295-54

SEARCHED	INDEXED
SERIALIZED	FILED
SEP 1 1998	
FBI-BOSTON	

To: Boston From: Boston  
Re: 194B-BS-81295, 08/31/1998

1 - SAC, Boston  
1 - SSRA [redacted]  
1 - SA [redacted]  
1 - FM [redacted]  
① - 194B-BS-81295  
1 - 194B-BS-81295 Sub CE1  
1 - 194B-BS-81295 Sub CE2  
1 - 194B-BS-81295 Sub CE3  
1 - 194B-BS-81295 Sub CE4  
1 - 194B-BS-81295 Sub CE5  
1 - 194B-BS-81295 Sub CE6  
1 - 194B-BS-81295 Sub CE7  
1 - 194B-BS-81295 Sub CE8

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(12/31/1995)

**FEDERAL BUREAU OF INVESTIGATION**

**Precedence:** ROUTINE

**Date:** 09/02/1998

**To:** Boston

**Attn:** SSA [redacted]  
SSA [redacted]  
FM [redacted]

b6  
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**From:** Boston

P-1/ Prov. RA

**Contact:** SA [redacted] Ext. 128

**Approved By:** [redacted]

**Drafted By:** [redacted] :jdp

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**Case ID #:** 194B-BS-81295 (Pending)

**Title:** PLUNDER DOME;  
CSLPO-LOCAL LEVEL;  
OO: BOSTON

**Synopsis:** Request to purchase and install Quickbooks on computer utilized by Special Agent [redacted] for use in captioned matter.

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**Reference:** Telcall from FM [redacted] to Special Agent [redacted] on September 2, 1998.

**Details:** In referenced telcall FM [redacted] advised Special Agent [redacted] that he was authorizing the purchase of Quickbooks for use by Special Agent [redacted] in captioned matter. FM [redacted] advised Special Agent [redacted] that the money to purchase Quickbooks would come from the equipment budget.

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Special Agent [redacted] requests that Quickbooks be purchased and installed on the computer (Barcode# F1144329) in the Providence Resident Agency utilized by Special Agent [redacted] for use in captioned matter.

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**UPLOADED**

WITH/TEXT                     

WITHOUT/TEXT                     

BY                     

DATE                     

194B-BS-81295 - 55

SEARCHED <u>          </u>	INDEXED <u>          </u>
SERIALIZED <u>          </u>	FILED <u>          </u>
SEP 2 1998	
FBI-BOSTON	

245jdp01.ec

(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

Precedence: PRIORITY

Date: 8/03/98

To: Criminal Investigative

From: DAD Theodore Jackson  
Section Chief Philip W. Thomas  
Corruption/Civil Rights Section/Public  
Corruption Unit/Room 3149  
Contact: SSA [redacted] X-5702

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b7C

Approved By: Jackson Theodore TJ/bs  
Thomas Philip W [redacted] [signature]

Drafted By: [redacted] sh

Case ID #: 194B-BS-81295 (Pending)

Title: PLUNDER DOME  
CSLPO-STATE LEVEL  
OO: BS

Synopsis: Attached is a proposal for initial presentation to CUORC of the Group I undercover operation (UCO) code named PLUNDER DOME.

Enclosures: Enclosed are the following: (1) A copy of the Boston Division's Group I UCO proposal; (2) A copy of a signed letter from the United States Attorney endorsing the proposal; and (3) Completed Undercover Proposal Checklist.

Details:

[Large empty rectangular box for details]

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SEE CID ADDENDUM PAGE(S) 7+8

194B-BS-81295-57

To: Criminal Investigative From:  
Section Chief Philip W. Thomas  
Re: 194A-BS-81295

DAD Theodore Jackson

[REDACTED]

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[REDACTED]

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[REDACTED]

b7D  
b7E

[REDACTED]

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b7C  
b7D

[REDACTED]

b7D

[REDACTED]

b7D

To: Criminal Investigative From:  
Section Chief Philip W. Thomas  
Re: 194A-BS-81295

DAD Theodore Jackson

[REDACTED]

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b7E

[REDACTED]

b7D  
b7E

SENSITIVE CIRCUMSTANCES:

This UCO involves two sensitive circumstances:

1) The UCO is addressing criminal conduct by elected and appointed executive-level officials in a local governmental agency.

2) [REDACTED]

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These sensitive circumstances are mitigated by several factors. There is substantial predication indicating that businesses in the City of Providence are forced to make illegal payments in order to conduct their operations. Legitimate businesses are eliminated from competition because of this corruption, and in fact many legitimate business do not even compete because of the corruption. This results in substantial increased costs to taxpayers.

Corruption addressed through this UCO will result in effective and efficient government services provided by the city, and will restore a sense of fairness to the competitive bidding process. Absent this UCO, the City of Providence will continue

To: Criminal Investigative From:  
Section Chief Philip W. Thomas  
Re: 194A-BS-81295

DAD Theodore Jackson

to conduct "business as usual", to the detriment of the  
businesses and citizens of that community.

EXEMPTIONS REQUESTED:

Boston Division requests the Department of Justice  
authorize the following exemptions:

1)

[REDACTED]

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[REDACTED]

2)

[REDACTED]

[REDACTED]

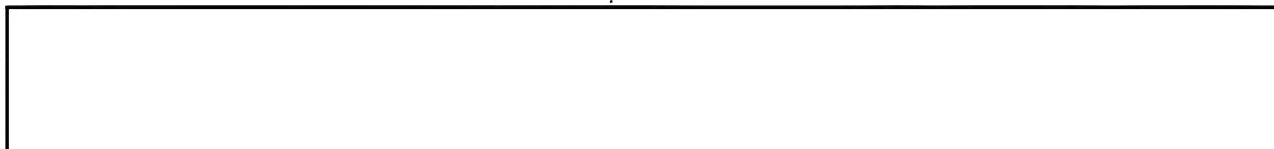
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[REDACTED]

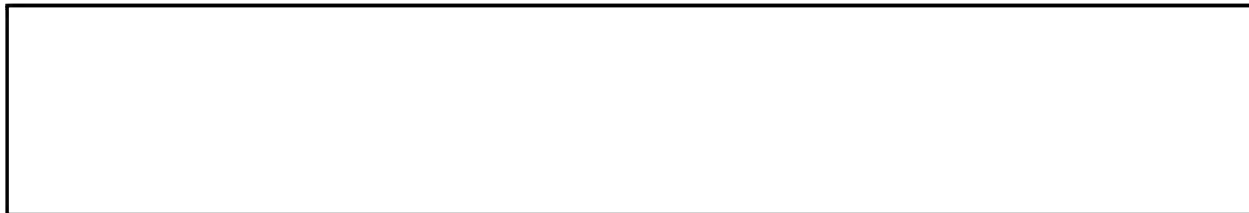
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To: Criminal Investigative From:  
Section Chief Philip W. Thomas  
Re: 194A-BS-81295

DAD Theodore Jackson



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DAD Theodore Jackson

[illegible]

◆◆

ADDENDUM TO EC FROM DAD THEODORE JACKSON TO CRIMINAL  
INVESTIGATIVE, DATED 8/03/98, PREPARED BY SSA [REDACTED] PCU,  
8/12/98

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[REDACTED]

b7E

MAYOR VINCENT CIANCI, JR.

- ◆ Allegations regarding corruption on the part of Cianci have been made for many years. [REDACTED]  
[REDACTED] told FBI agents that he was aware of approximately 15 different contractors who paid bribes to Cianci for contracts and favors. [REDACTED]  
[REDACTED] None of the contractors contacted would speak to FBI SA's to further corroborate these allegations.

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~

◆ [REDACTED]

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◆ [REDACTED]

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[REDACTED]

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b7C  
b7E

◆

[REDACTED]

b7D

[REDACTED]

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[REDACTED]

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[REDACTED]

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◆

Reliable sources have consistently stated to FBI agents that [REDACTED] is paid cash in order to facilitate the payment of monies owed by the city of Providence to vendors.

◆

[REDACTED]

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◆

[REDACTED]

[REDACTED]  
[REDACTED]

b7E

◆

[REDACTED]  
[REDACTED]  
[REDACTED]

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[REDACTED]  
[REDACTED]

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b7C  
b7D

[REDACTED] told the FBI that  
[REDACTED] on several  
occasions. Additionally, Both the [REDACTED] and the  
[REDACTED] for the City of Providence told the FBI that  
the lease payments to Voccola were handled in an  
extraordinary manner, to the benefit of Voccola.

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◆

[REDACTED]  
[REDACTED]

b6  
b7C  
b7D

◆

[REDACTED]  
[REDACTED]

b6  
b7C  
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b7E

◆

[REDACTED]

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[REDACTED]

b6  
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b7D

CHAIRMAN OF THE BOARD OF TAX ASSESSMENT JOSEPH PANNONE

♦

[REDACTED]

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b7C  
b7D

[REDACTED]

b6  
b7C

♦

[REDACTED]

b6  
b7C  
b7D

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[REDACTED]

b7D

♦

[REDACTED]

b7D

[REDACTED]

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b7C

♦

Several credible sources have related that [REDACTED] has conspired, with [REDACTED] and other, in rigging bids in order to help people obtain leases and contracts with the city of Providence.

♦

[REDACTED]

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♦

[REDACTED]

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[REDACTED]

♦

[REDACTED]

♦

[REDACTED]

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b7C  
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The aforementioned provides a reasonable basis to believe that Vincent Cianci, [REDACTED] Joseph Pannone, and [REDACTED] [REDACTED] have conspired, and are continuing to conspire, to circumvent the legitimate government process in the city of Providence for their personal benefit.

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(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

**Precedence:** PRIORITY

**Date:** 10/01/1998

**To:** Boston

**Attn:** SSA [REDACTED]

b6  
b7C

**From:** Criminal Investigative  
Corruption/Civil Rights Section, PCU, Room 3149  
**Contact:** SSA [REDACTED] X5702

**Approved By:** Thomas Philip W [REDACTED]

b6  
b7C

**Drafted By:** [REDACTED] sh

**Case ID #:** 194B-BS-81295

**Title:** PLUNDER DOME;  
CSLPO-LOCAL;  
**OO:** BS

**Synopsis:** [REDACTED]

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**Details:** On 10/01/98, an appropriate Bureau official [REDACTED]

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b7E

Questions concerning this matter should be directed to  
SSA [REDACTED] Corruption/Civil Rights Section, Public  
Corruption Unit, X5702.

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SEARCHED	INDEXED
SERIALIZED	FILED
OCT 7 1998	
FBI-BOSTON	

194B-BS-81295 58  
UNFILED  
BY SB ON 10/5/98

- 1 -

## FEDERAL BUREAU OF INVESTIGATION

Date of transcription 9/24/98

A person who is not in a position to provide testimony advised that recently he/she was told by [redacted] that an individual had asked [redacted]

[redacted]

b6  
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[redacted] declined to assist in the investigation.

[redacted] declined to tell the source the identity of the person who stated [redacted] but did tell the source that the person was [redacted]

[redacted]

(X)

Investigation on 9/24/98 at Providence, RI UPLOADED 194B-BS-81295-60

File # 194B-BS-81295 (MAIN), [redacted] Date dictated 9/24/98

by SA W. [redacted] BY [redacted] ERP

DATE 10/1/98

SEARCHED INDEXED  
SERIALIZED FILED  
SEP 24 1998  
FBI-BOSTON

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(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

**Precedence:** PRIORITY

**Date:** 10/14/1998

**To:** Boston

**Attn:** SSA [REDACTED]

b6  
b7C

**From:** Criminal Investigative

Corruption/Civil Rights Section, PCU, Room 3149

**Contact:** SSA [REDACTED] X5702

**Approved By:** Thomas Philip W [REDACTED] *TPW*

b6  
b7C

**Drafted By:** [REDACTED]:sh

**Case ID #:** 194B-BS-81295

**Title:** PLUNDER DOME;  
CSLPO-LOCAL;  
**OO:** BS

**Synopsis:** [REDACTED]

b7E

**Details:** On 10/15/98, an appropriate Bureau official authorized [REDACTED]

b7D  
b7E

Questions concerning this matter should be directed to  
SSA [REDACTED] Corruption/Civil Rights Section, Public  
Corruption Unit, X5702.

b6  
b7C

♦♦

194B-BS-81295-62

UPLOADED

BY *SP*

ON 10/19/98

K

(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

**Precedence:** ROUTINE

**Date:** 10/21/1998

**To:** Boston

**Attn:** SSA [redacted]  
Providence RA  
SSA [redacted]

b6  
b7C

**From:** Criminal Investigative  
Corruption/Civil Rights Section/PCU  
**Contact:** SSA [redacted] X5702

**Approved By:** Thomas Philip W [redacted] [signature]

b6  
b7C

**Drafted By:** [redacted] sh

**Case ID #:** 194B-BS-81295 (Pending)

**Title:** PLUNDER DOME;  
CSLPO-LOCAL LEVEL;  
OO: BOSTON

**Synopsis:** To advise of on-site review of Group I UCO PLUNDER DOME.

**Details:** SSAs from the Public Corruption Unit (PCU) and Undercover and Sensitive Operation Unit (USOU) will be in the Boston Division on Wednesday, 11/18 and Thursday, 11/19 for an operational assessment/training relating to corruption. The PCU and USOU will initiate an on-site review of captioned Group I UCO immediately subsequent to this training.

SSA [redacted] USOU, will meet with the UC coordinator, review [redacted] and interview the financial auditor with responsibility for this UCO on Wednesday, 11/18.

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SSAs will travel to Providence, Rhode Island during the afternoon of 11/19/98 to meet with SSA [redacted] the case agent, and [redacted] On Friday, 11/20, the SSA's will review the case file, interview the case accountant, and meet with [redacted] and AUSA. SAC Boston will be contacted at the conclusion of this review for an exit briefing. SSAs will complete the on-site review and depart Providence on Friday evening.

Questions regarding this matter should be referred to SSA [redacted] PCU, (202) 324-5702, or SSA [redacted] USOU, (202) 324-3731.

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b7C

194B-BS-81295

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194B-BS-81295-63  
UPLOADED  
BY SB ON 10/28/98

(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 11/05/1998

To: Boston

Attn: SA  
SA  
SA

[Redacted]

b6  
b7C

From: Boston

Providence RA (P-1)

Contact: SRA [Redacted] x138

Approved By: [Redacted]

b6  
b7C

Drafted By: [Redacted]

Case ID #: 194B-BS-81295 (Pending)

Title: PLUNDER DOME

Synopsis: To assign leads to the designated accountant and quarterly audit for the captioned Group I undercover operation (UCO).

Details: SA [Redacted] has been assigned as the case accountant for the captioned Group I UCO. SA [Redacted] has been assigned the quarterly audits for the captioned Group I UCO.

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[Redacted] Assign leads from the captioned investigation to SA [Redacted] and SA [Redacted] respectively.

b6  
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CC: 1 - 194B-BS-81295  
1 - 194B-BS-81295 Sub CE  
1 - SA [Redacted]  
1 - SA [Redacted]  
1 - SA [Redacted]

♦♦

*11/5/98*  
*Assign leads to*  
*Case accountant*  
*Quarterly audits*  
*SA*  
*TKS*  
*K*

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UPLOADED

WITH/TEXT \_\_\_\_\_

WITHOUT/TEXT \_\_\_\_\_

BY \_\_\_\_\_ ERP.

DATE \_\_\_\_\_ 11/5/98

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*TKS*

(12/31/95)

# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 11/04/1998

To: Criminal Investigative

Attn: SSA [redacted]  
Public Corruption Unit  
Room 3149

b6  
b7C

From: *RWM/K*  
Boston

Providence RA (P-1)

Contact: SRA [redacted] (401) 272-8310 x138

b6  
b7C

Approved By: [redacted]

Drafted By: [redacted]

Case ID #: 194B-BS-81295 (Pending)

Title: PLUNDER DOME

Synopsis: To confirm authorization for a "T" number for the purchase of an air conditioning unit in support of the captioned investigation.

Details: This communication will confirm authorization received from SSA [redacted] Public Corruption Unit, to purchase one Carrier air conditioning unit, Model #51TCA081D, Serial #4394X30780, amount: \$430.14, (purchased from JKL Engineering, 945 Westminster Street, Providence, R.I. 02903) in support of the captioned Group I undercover operation.

b6  
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[redacted]  
[redacted]  
[redacted]

b7E

CC: 1 - [redacted]  
1 - SA [redacted]

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UNCLASSIFIED

DATE 11/19/98 BY [redacted]

REASON [redacted]

DATE 11/19/98 BY [redacted]

DATE 11/19/98 BY [redacted]

[redacted]

b6  
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*leg*  
*11/8/98*

*Pls file*  
*in Plunder Dome*  
*Group I UCO*

*194B-BS-81295-65*

*308DJK 01. EC*

[redacted]

*SHIP*

(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

Precedence: PRIORITY

Date: 11/30/1998

To: Boston

Attn: SSA [REDACTED]

b6  
b7C

From: Criminal Investigative  
Corruption/Civil Rights Section, PCU, Room 3149  
Contact: SSA [REDACTED] X5702

Approved By: Thomas Philip W [REDACTED] *W*

b6  
b7C

Drafted By: [REDACTED] sh

Case ID #: 194B-BS-81295

Title: PLUNDER DOME;  
CSLPO-LOCAL;  
OO: BS

Synopsis: [REDACTED]

b7E

Details: On 11/30/98, an appropriate Bureau official authorized

b7E

1) [REDACTED]

2) [REDACTED]

b6  
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b7E

Questions concerning this matter should be directed to  
SSA [REDACTED] Corruption/Civil Rights Section, Public  
Corruption Unit, X5702.

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(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

**Precedence:** PRIORITY

**Date:** 12/03/1998

**To:** Boston

**Attn:** SSA [REDACTED]

b6  
b7C

**From:** Criminal Investigative  
Corruption/Civil Rights Section, PCU, Room 3149  
**Contact:** SSA [REDACTED] X5702

**Approved By:** Thomas Philip W [REDACTED] *MBC*

b6  
b7C

**Drafted By:** [REDACTED]:sh

**Case ID #:** 194B-BS-81295

**Title:** PLUNDER DOME;  
CSLPO-LOCAL;  
**OO:** BS

**Synopsis:** [REDACTED]

b7E

**Details:** On 12/03/98, an appropriate Bureau official authorized [REDACTED]  
[REDACTED]

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b7E

This authority is granted [REDACTED]  
[REDACTED] Boston Division requires FBIHQ  
authority [REDACTED]

Questions concerning this matter should be directed to  
SSA [REDACTED] Corruption/Civil Rights Section, Public  
Corruption Unit, X5702.

b6  
b7C

♦♦

UPLOADED

BY *LHP* ON *12/7/98*

194B-BS-81295-70

*K/gol*

To: Boston From: Criminal Investigative  
Re: 194B-BS-81295

(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

**Precedence:** ROUTINE

**Date:** 12/02/1998

**To:** Boston

**Attn:** SAC Barry W. Mawn  
**Attn:** ASAC [REDACTED]  
**Attn:** SSA [REDACTED]

b6  
b7C

**From:** CID

USOU, Room 3117

**Contact:** SSA [REDACTED] Ext 6005

b6  
b7C

**Approved By:** [REDACTED]

**Drafted By:** [REDACTED] gfr

**Case ID #:** 194B-BS-81295 (Pending)

**Title:** PLUNDER DOME;  
CLSP0-STATE LEVEL;  
OO: BOSTON

**Synopsis:** Results of of Group I on-site review, conducted by the Undercover and Sensitive Operations Unit (USOU) and the Public Corruption Unit (PCU) on 11/19-20/98.

**Details:** From 11/19-20/98, SSAs [REDACTED] (USOU), [REDACTED] (PCU) and [REDACTED] (PCU), conducted an on-site review of captioned Group I undercover operation (UCO). The review consisted of a visit to the undercover offsite, a review of financial books and records, and conferences with all pertinent personnel, to include a conference with an essential [REDACTED] as well as the Assistant United States Attorney (AUSA) assigned to the project. The results of this review are summarized below.

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-1-

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b6  
b7C



(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

**Precedence:** PRIORITY

**Date:** 12/31/1998

**To:** Boston

**Attn:** SSA [REDACTED]

b6  
b7C

**From:** Criminal Investigative

Corruption/Civil Rights Section, PCU, Room 3149

**Contact:** SSA [REDACTED] X5702

**Approved By:** Thomas Philip W [REDACTED] *TPW*

b6  
b7C

**Drafted By:** [REDACTED]:sh

**Case ID #:** 194B-BS-81295

**Title:** PLUNDER DOME;  
CSLPO-LOCAL;  
**OO:** BS

**Synopsis:** [REDACTED]

b7E

**Details:** On 12/31/98, an appropriate Bureau official authorized

1) [REDACTED]

b6  
b7C  
b7E

2) [REDACTED]

b7E

3) \$ [REDACTED]

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b7E

Questions concerning this matter should be directed to  
SSA [REDACTED] Corruption/Civil Rights Section, Public  
Corruption Unit, X5702.

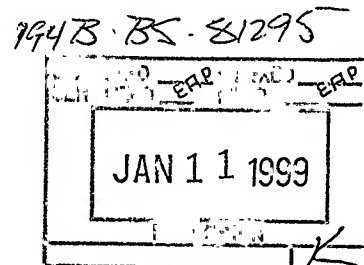
b6  
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3:1  
UPLOADED  
BY *ZAP*

ON *1-8-99*

194B-BS-81295-74



To: Boston From: Criminal Investigative  
Re: 194B-BS-81295

(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 01/04/1999

To: Boston

Attn: ASAC [REDACTED]

b6  
b7C

From: Boston

Providence RA (P-1)

Contact: SA W. [REDACTED]

Approved By: [REDACTED]

b6  
b7C

Drafted By: [REDACTED] wda

Case ID #: 194B-BS-81295 (Pending)

Title: PLUNDER DOME  
CSLPO - LOCAL LEVEL  
OO: BOSTON

Synopsis: To advise of status of investigation and anticipated searches.

Details: Captioned matter is a Group I UCO addressing corruption in the City of Providence. The covert investigation to date has established evidence of corruption in the areas of contracts, taxation, regulatory action and law enforcement in the City of Providence. As part of this investigation, [REDACTED]

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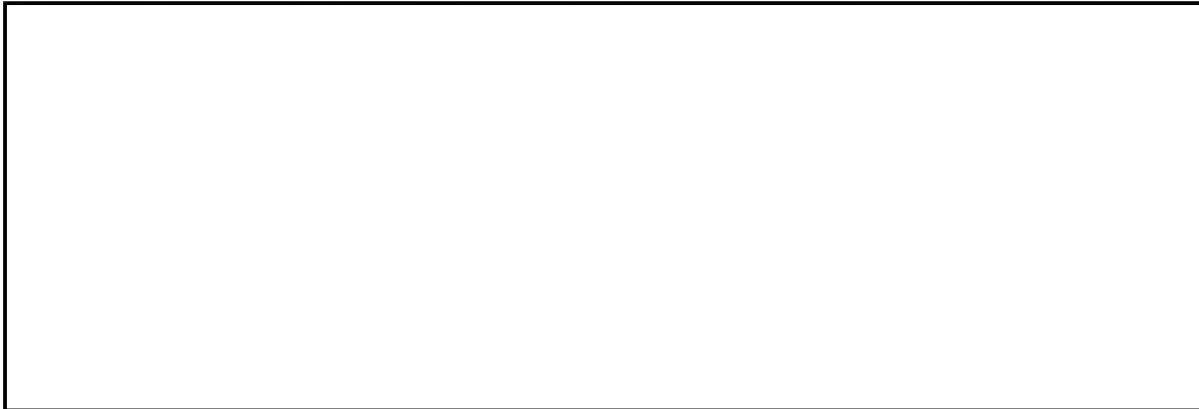
~~WD A00901 EC~~  
O11WDA02 EC

1/5/99  
Please  
Assign  
Lead to  
Coordinate  
Searches  
to [REDACTED]

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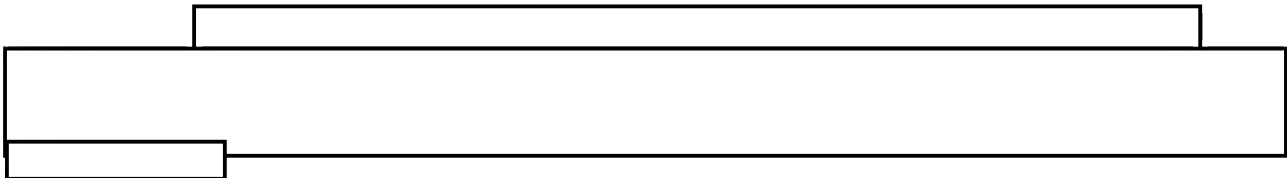
b6  
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To: Boston From: Boston  
Re: 194B-BS-81295, 01/04/1999



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RI. All of the above locations are located in Providence,



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Extensive media coverage is expected once the searches are initiated.

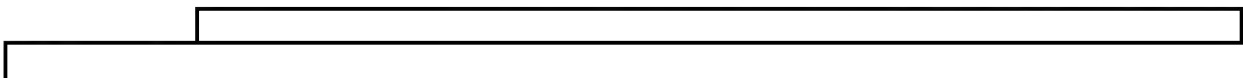
The following are estimates of the manpower needs:



b6  
b7C  
b7E

It is estimated that a total of [redacted] will be needed to conduct the above interviews and searches. Additionally, [redacted] will be needed for coordination purposes.

b7E



b7D  
b7E

To: Boston From: Boston  
Re: 194B-BS-81295, 01/04/1999

[redacted]  
[redacted] Case Agent [redacted] will be fully occupied  
handling these matters.

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Search warrant affidavits have been prepared and are  
being reviewed by the U.S. Attorney's office. SA [redacted] is  
coordinating the affidavits with AUSA [redacted]

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It is requested that additional personnel be  
immediately assigned to coordinate the above searches and  
interviews. SA [redacted] can provide those personnel with background  
material.

♦♦

(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

**Precedence:** PRIORITY

**Date:** 1/05/99

**To:** Boston

**Attn:** SSA [REDACTED]

b6  
b7C

**From:** Criminal Investigative

Corruption/Civil Rights Section, PCU, Room 3149

**Contact:** SSA [REDACTED] X5702

**Approved By:** Thomas Philip W

[REDACTED] *TPW*

b6  
b7C

**Drafted By:** [REDACTED]:sh

**Case ID #:** 194B-BS-81295

**Title:** PLUNDER DOME;  
CSLPO-LOCAL;  
OO: BS

**Synopsis:** [REDACTED]

b7E

**Details:** On 1/05/99, an appropriate Bureau official authorized

[REDACTED]

b7E

Questions concerning this matter should be directed to  
SSA [REDACTED] Corruption/Civil Rights Section, Public  
Corruption Unit, X5702.

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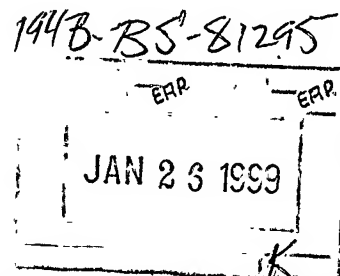
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194B-BS-81295-78

UPLOADED

BY AR

ON 1/22/99



194B-RS-81295-80

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FBI-BOSTON	

(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 01/25/1999

To: Criminal Investigative

Attn: SSA [REDACTED]  
USOU

b6  
b7C

From: Boston

Providence RA (P-1)

Contact: SA [REDACTED]

Approved By: [REDACTED]

b6  
b7C

Drafted By: [REDACTED]:wda

Case ID #: ✓194B-BS-81295 SUB CE (Pending)

Title: PLUNDER DOME  
CSLPO - LOCAL LEVEL

Synopsis: To request budget enhancement.

Details: Captioned matter was approved as a Group I UCO on  
8/18/98. A proposal has been submitted for a [REDACTED]

b7E

Boston requests that a budget of [REDACTED] be approved  
for the next [REDACTED] period.

b7E

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194B-BS-81295

025WDA01. EC

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(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

Precedence: PRIORITY

Date: 02/16/1999

To: Boston

Attn: SSA [redacted]  
SA [redacted]

b6  
b7C

From: Criminal Investigative  
Corruption/Civil Rights Section, PCU, Room 3149  
Contact: SSA [redacted] X5702

b6  
b7C

Approved By: [redacted] *JRC*

Drafted By: [redacted]:kkm *kkm*

Case ID #: 194B-BS-81295

Title: PLUNDER DOME  
CSLPO-STATE LEVEL  
OO: BS

b7E

Synopsis: [redacted]

Enclosures: Original [redacted] counter-signed by SSA [redacted]  
[redacted] Contract Review Unit, FBIHQ.

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Details: On 02/16/1999, SSA [redacted] Contract Review  
Unit, FBIHQ reviewed and approved the enclosed [redacted] The original  
[redacted] counter-signed by SSA [redacted]  
[redacted]

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Questions regarding this matter should be referred to  
SSA [redacted] Corruption/Civil Rights Section, Public  
Corruption Unit, (202) 324-5701.

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194B-BS-81295-83

AR

2/16/99

To: Boston From: Criminal Investigative  
Re: 194B-BS-81295

LEAD (s):

Set Lead 1:

BOSTON

AT PROVIDENCE, RI

For appropriate action.

♦♦

(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

Precedence: PRIORITY

Date: 02/25/1999

To: Boston

Attn: Public Corruption  
Squad

From: Criminal Investigative

Corruption/Civil Rights Section/Public Corruption Unit

Contact: Analyst [redacted] ext. 5701

b6  
b7C

Approved By: [redacted] *flaw*

Drafted By: [redacted] sb

Case ID #: 194B-BS-81295 (Pending)

Title: PLUNDERDOME  
CSLPO

Synopsis: To advise Boston Division of FBIHQ approval for

[redacted]

b7E

Enclosure(s): Enclosed for Boston is an [redacted] with approval.

Details: The Public Corruption Unit (PCU), Corruption/Civil Rights Section/Criminal Investigative Division (CID), FBIHQ has authorized [redacted]

[redacted]

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In the event renewal of this authorization is required, submit your request with full justification at least seven days prior to the expiration of the existing authorization, in compliance with MIOG, Section 10-10.3 (9).

194B-BS-81295-85  
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To: Boston From: Criminal Investigative  
Re: 194B-BS-81295, 02/25/1999

LEAD(s) :

Set Lead 1: (Adm)

BOSTON

AT BOSTON, MASSACHUSETTS

For information and appropriate action.

♦♦

(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

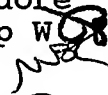
**Precedence:** ROUTINE

**Date:** 02/01/1999

**To:** Criminal Investigative

**From:** Deputy Assistant Director Theodore Jackson  
Section Chief Philip W. Thomas


**Contact:** C/CRS/Public Corruption Unit, Room 3149

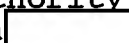
**Approved By:** Jackson Theodore  
Thomas Philip W. 



**Drafted By:**  sk 

**Case ID #:** 194B-BS-81295 (Pending)

**Title:**  PLUNDER DOME;  
CSLPO - LOCAL LEVEL;  
OO: BS

**Synopsis:** Attached is a proposal for renewal of the Group I Undercover Operation (UCO) "PLUNDER DOME". Group I authority originally authorized on 8/18/98, and set to expire on 

**Enclosures:** Enclosed are the following: (1) A copy of the Boston Division's Group I UCO proposal; (2) A copy of a signed letter from the United States Attorney endorsing the proposal; and (3) Completed Undercover Proposal Checklist; and (4) previous CUORC minutes.

**Details:**

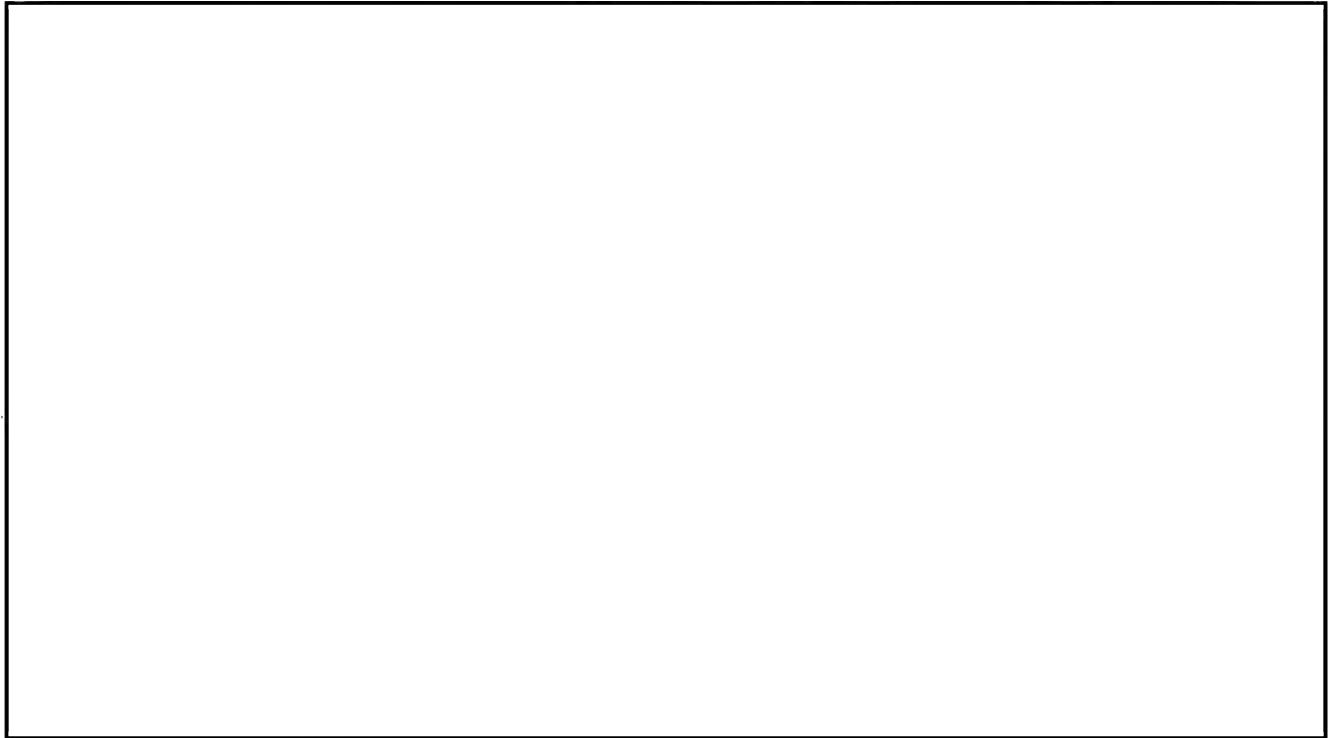


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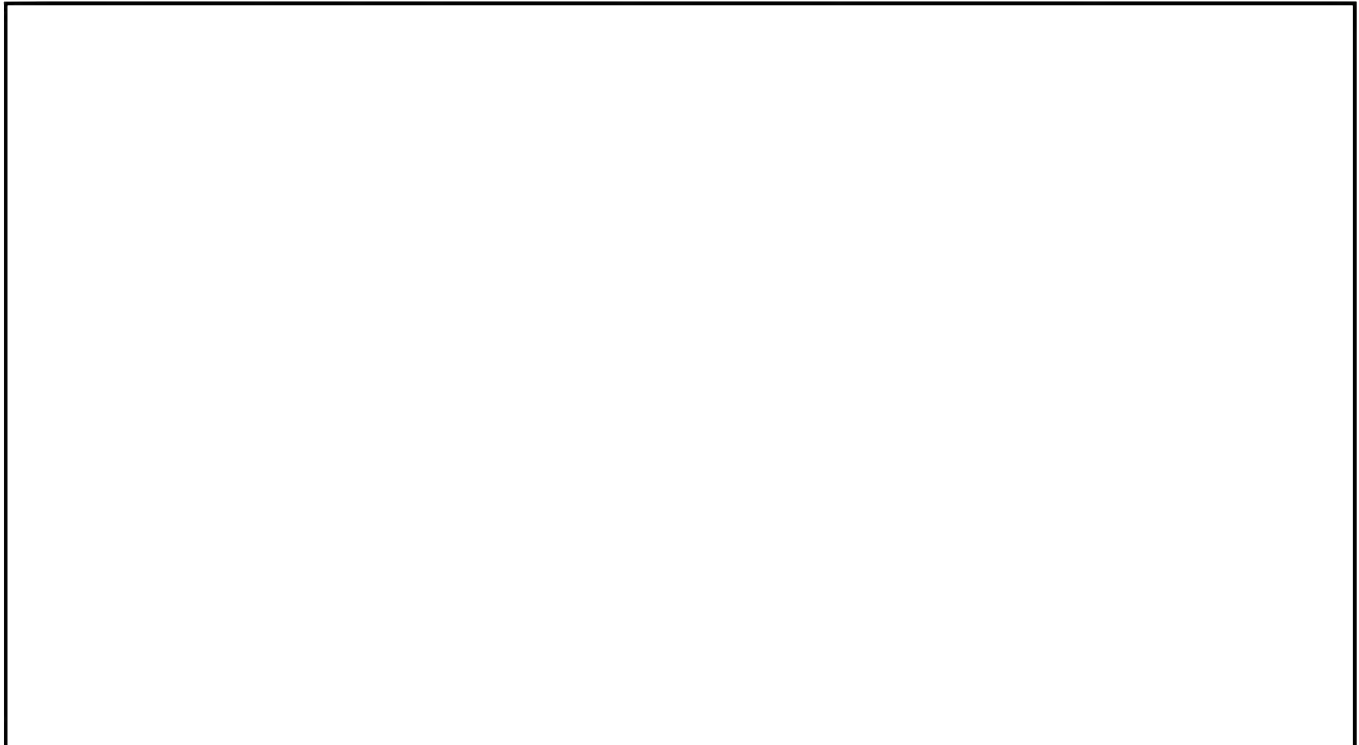
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To: Criminal Investigative From: Deputy Assistant Director  
Theodore Jackson  
Re: 194B-BS-81295, 02/01/1999



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The objectives of the UCO during the renewal period are  
as follows:



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To: Criminal Investigative From: Deputy Assistant Director  
Theodore Jackson  
Re: 194B-BS-81295, 02/01/1999

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**SENSITIVE CIRCUMSTANCES:**

This UCO involves two sensitive circumstances:

1) The UCO is addressing criminal conduct by elected and appointed executive-level officials in a local governmental agency.

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These sensitive circumstances are mitigated by several factors. This investigation has determined that businesses in the City of Providence are forced to make illegal payments in order to conduct their operations. Legitimate businesses are eliminated from competition because of this corruption, and in fact many legitimate business do not even compete because of the corruption. This results in substantial increased costs to taxpayers.

While this UCO has identified and developed evidence on numerous government officials, there is evidence that others, including the mayor, continue to engage in criminal activity. The successful continuation of this UCO will enable the collection of evidence against these other officials, and will restore a sense of fairness to the competitive bidding process. The City of Providence will continue to conduct "business as

To: Criminal Investigative From: Deputy Assistant Director  
Theodore Jackson  
Re: 194B-BS-81295, 02/01/1999

usual" in certain sectors of government, to the detriment of the businesses and citizens of that community, should this UCO be concluded without approaching other predicated subjects.

**EXEMPTIONS REQUESTED:**

Existing exemptions are adequate, and no additional exemptions are requested at this time.

**SERVICE AGREEMENTS:**

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**RECOMMENDED STIPULATIONS:**

The stipulations previously placed on this UCO, and detailed in the attached minutes, should remain in place with one change.

b7D  
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**BUDGET:**

b7E

**ASSET FORFEITURE:**

Boston Division is exploring asset forfeiture as part



To: Criminal Investigative From: Deputy Assistant Director  
Theodore Jackson  
Re: 194B-BS-81295, 02/01/1999

of this UCO.

♦♦

(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 02/10/1999

To: Boston

Attn: SA [redacted]  
Providence RA

b6  
b7C

From: [redacted]

Contact: ASSA [redacted] 212-344-3133

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b7E

Approved By: [redacted]

Drafted By: [redacted] nfm

Case ID #: 194B-BS-81295 (Pending)  
66-HQ-19473 SUB YYY (Pending)

Title: PLUNDER DOME  
WCC  
OO: BOSTON

Synopsis: Review of captioned Group I proposal.

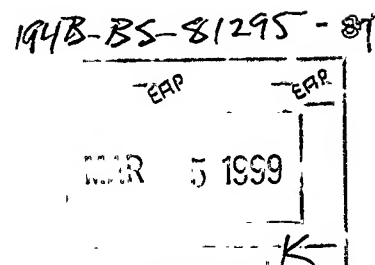
Details: On 2/10/99, [redacted] received captioned Group I Undercover Operation (UCO) proposal from the Boston Division/Providence Resident Agency (RA) for review. Prior contact with the SSRA Providence revealed that this previously established UCO has been successful to date with no assistance required from [redacted].

b7E

[redacted] It was agreed upon that Providence and [redacted] would maintain contact for the duration of this UCO and should any [redacted] assistance be needed, it will appropriately addressed at that time.

b7E

♦♦



(12/31/1995)

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 02/23/1999

To: Boston

Attn: SAC & Undercover  
Coordinator

Finance Division

From: Criminal Investigative Division  
Undercover & Sensitive Operations Unit (USOU)/Room 3117  
Contact: [redacted] x6005

Approved By: [redacted]

Drafted By: [redacted]

Case ID #: 194B-BS-81295

Title: "PLUNDER DOME"

Synopsis: A budget enhancement for "PLUNDER DOME" was approved on 2/22/99 by the Assistant Director (AD), Criminal Investigative Division (CID). [redacted]

Administrative: Reference EC dated 2/22/99 from CID to CID requesting a budget enhancement for the captioned UCO.

Enclosure(s): Enclosed for Boston is one copy of the EC approving a budget enhancement for "PLUNDER DOME".

Details: On 2/22/99 a budget enhancement was approved by the AD, CID, Thomas J. Pickard.

Cumulative spending authority has been approved in the amount of [redacted]. This includes authority to spend up to [redacted] in Group I funds and no CI/CW or Drug Purchase funds. The approved cumulative spending authority consists of the referenced budget enhancement of [redacted] approved 2/22/99 and previously approved Group I funds in the amount of [redacted]. Per the FBIHQ Financial Management System (FMS) as of 1/31/99, "PLUNDER DOME" has expended a total of [redacted] in Group I funds (excluding February expenses). Per the FMS, "PLUNDER DOME" currently has on hand a total of approximately [redacted].

[redacted] by the Confidential Services Unit (CSU), Finance Division (FD). Bank routing information remains as previously reported.

1. SSA [redacted]
2. SAA [redacted]
3. [redacted]

(for filing in UC file)

66F-BS-4147 Sub I-  
SEARCHED INDEXED  
SERIALIZED FILED  
FEB 26 1999

To: Boston From: Criminal Investigative Division  
Re: 194B-BS-81295, 02/23/1999

Questions may be addressed to USOU, CID ext. 3731 or the  
CSU, FD ext. 5862.

CC: 2 - San Diego  
9 - FBIHQ

(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

**Precedence:** ROUTINE

**Date:** 02/22/1999

**To:** Criminal Investigative

**From:** Criminal Investigative  
Corruption/Civil Rights Section/Public  
Corruption Unit/Room 3149  
**Contact:** SSA [REDACTED] X-5702

**Approved By:** Pickard Thomas J. [Signature]  
Jackson Theodore [Signature]  
Thomas Philip W. [Signature]  
[REDACTED]

b6  
b7C

**Drafted By:** [REDACTED] :kkm

**Case ID #:** 194B-BS-81295 (Pending)

**Title:** PLUNDER DOME  
CSLPO-STATE LEVEL  
OO: BS

**Synopsis:** The purpose of this communication is to request a budget enhancement of [REDACTED] for captioned Group I undercover operation (UCO) code named PLUNDER DOME.

b7E

**Enclosures:** Enclosed is the original Electronic Communication (EC) from FBI Boston requesting the budget enhancement and detailing the budget requirements [REDACTED]

**Details:** On 02/16/1999, PLUNDER DOME was approved for an

[REDACTED]

b7D  
b7E

UNLOADED

BY [Signature]

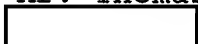

ON 2/23/99

194B-BS-81295-84

To: Criminal Investigative From:

Criminal Investigative

Re: 194A-BS-81295

CC: 1 - Mr. Pickard  
1 - Mr. Jackson  
1 - Mr. Thomas  
1 -   
1 - 

b6  
b7C

♦♦

(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 02/16/1999

✓ To: Criminal Investigative

Attn: SSA [REDACTED]  
USOU

b6  
b7C

From: Boston

Providence RA (P-1)

Contact: SA W. [REDACTED]

Approved By: *Bm/K* Mawn Barry

b6  
b7C

Drafted By: [REDACTED] wda

Case ID #: 194B-BS-81295 SUB CE (Pending)

Title: PLUNDER DOME  
CSLPO - LOCAL LEVEL

Synopsis: To request budget enhancement.

Details: Captioned matter was approved as a Group I UCO on  
8/18/98. A proposal has been submitted [REDACTED]

b7E

[REDACTED]

The change of focus detailed in the renewal proposal  
requires that the budget be amended [REDACTED]

[REDACTED] The following reflects the new budget:

054 WDA 02. EC

To: Boston From: Criminal Investigative Division  
Re: 194B-BS-81295, 02/23/1999

Questions may be addressed to USOU, CID ext. 3731 or the  
CSU, FD ext. 5862.

CC: 2 - San Diego  
9 - FBIHQ



(12/31/1995)

# FEDERAL BUREAU OF INVESTIGATION

**Precedence:** ROUTINE

**Date:** 02/16/1999

**To:** Boston

**Attn:** SAC & Undercover  
Coordinator

Finance Division

Attn: [redacted]

ASAC [redacted] b6  
SSA [redacted] b7C

**From:** Criminal Investigative Division

Undercover & Sensitive Operations Unit (USOU)/Room 3117

**Contact:** [redacted] x6005 GFR/ES

**Approved By:** [redacted] [signature]

**Drafted By:** [redacted] JKE

**Case ID #:** 194B-BS-81295 (PENDING)

**Title:** "PLUNDER DOME"

**Synopsis:** An extension of "PLUNDER DOME" was approved on 02/16/99 by the Assistant Director (AD), Criminal Investigative Division (CID). "PLUNDER DOME" [redacted] Group I Undercover Operation (UCO) [redacted] Boston is to initiate appropriate controls to ensure compliance with the stipulations set forth in the enclosed minutes. Additional Group I funds will be wire transferred to Boston by the Finance Division following approval of a budget enhancement request submittal.

**Administrative:** Reference telecall on 02/16/98 from CID SSA [redacted] to Boston SSA [redacted] advising that the captioned UCO has been approved.

**Enclosures:** Enclosed for Boston is one copy of the Criminal Undercover Operations Review Committee (CUORC) minutes, including stipulations approved by the AD, CID.

**Details:** On 02/10/99, CUORC recommended extension of your Group I UCO "PLUNDER DOME" [redacted] On 02/16/99, "PLUNDER DOME" was approved by the AD, CID, Thomas J. Pickard.

Cumulative spending authority was previously approved in the amount of [redacted] which includes authority to spend up to [redacted] in Group I funds, no CI/CW funds and no Drug Purchase funds.

According to the FBIHQ's Financial Management System (FMS), as of 02/16/99 "PLUNDER DOME" [redacted] in Group I funding on hand. Per the FMS, the captioned UCO has expended [redacted] in Group I funds, excluding January and February

194B-BS-81295 - 90

SEARCHED	INDEXED
SERIALIZED	FILED
FEB 19 1999	
FBI - BOSTON	

SA [redacted] [signature]

To: Boston From: Criminal Investigative Division  
Re: 194B-BS-81295 (PENDING), 02/16/1999

expenses. "PLUNDER DOME"'s remaining Group I authority includes [redacted] in Group I funding. Per Boston Division, the captioned UCO is in the process of submitting a budget enhancement request. Following approval of the budget enhancement, additional Group I funding will be transferred to the requested account.

b7E

Questions may be addressed to USOU, CID, ext. 3731 or CSU, FD, ext. 5862.

CC: 2 - Boston  
10 - FBIHQ

(01/26/1998)

FEDERAL BUREAU OF INVESTIGATION

Precedence: ROUTINE

Date: 03/12/1999

To: BOSTON

From: BOSTON

PROVIDENCE/RA

Contact: SA [REDACTED] EXT 131

Approved By: [REDACTED]

Drafted By: [REDACTED]:jac

Case ID #: 194B-BS-81295 (Pending)

Title: PLUNDER DOME;  
CSLPO - LOCAL LEVEL

Synopsis: Request to open additional subfiles.

Details: It is requested that the following subfiles be opened:

SUBFILE

DESCRIPTION

PRD-A  
PRD-B

PEN REGISTER REPORT BY DATE AND TIME  
PEN REGISTER REPORT BY FREQUENCY BY  
SECONDARY NUMBER

♦♦

UNLOADED

W/TEXT \_\_\_\_\_

W/OUTTEXT \_\_\_\_\_

BY \_\_\_\_\_

DATE \_\_\_\_\_

194B-BS-81295-91

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